MICHIGAN STATE UNIVERSITY EAST LANSING

COLLEGE OF BUSINESS AND PUBLIC SERVICE
SCHOOL OF POLICE ADMINISTRATION AND PUBLIC SAFETY

April 1, 1960 Peril.

Mr. Ralph F. Turner, Chief Police Administration Division MSUG, Box 34 APO 143 San Francisco, California

Dear Ralph:

It is hard to believe this is April 1 and that within a matter of three weeks I shall be leaving for Saigon. Time does fly!

Last week, I had a long visit with Ruben Austin and he brought me up to date on the tensions that existed in Vietnam during his visit. On the day I talked to him, he received a cablegram from Lloyd Musolf, indicating the tensions and general relationship between USOM and MSU had improved considerably. It occurred to me at the time that this has been more or less typical of the Vietnam Project. However, since Gardiner arrived, feelings have been more intense than perhaps at any time in the past. I sincerely hope conditions continue to improve and all of you can work in a more favorable atmosphere.

You and I realize the difficulty in trying to communicate with the distance of 12,000 miles between us, and as you know, I have lived with this problem for six years; but, I should like to offer one final word regarding plans for June 1962 and try to explain why I have been confused. I am fully aware of the fact that in our correspondence there have been several references to a target date of termination in 1962, but I was not aware that a final decision had been made. For instance, let me invite your attention to the ninth paragraph of your letter dated December 10, 1959, which is a fairly recent letter. A careful analysis of this paragraph will indicate to you that as late as December, a final decision was not made regarding the termination in June 1962. In one sentence of this letter, however, you do state that you see no reason for the MSU Police Division negotiating a new contract beyond 1962, but I must point out, this statement is not a final decision. Your letter dated March 15 with a P.S. on Page 4 also indicates that a final decision has not been made. I have been assuming that final decisions regarding such important matters would be discussed, thoroughly, by everyone in Saigon, as well as in East Lansing, and would be resolved during the months immediately preceding the contract renegotiation period; this is the procedure we have followed in the past, and as you know, the contract is not to be renegotiated until some time after January 1, 1961. I, personally, believe that if we are terminating our responsibilities and relinquishing them to USOM merely because they have a public safety division, we have not achieved our objectives. If this is the basis for terminating, then implicit in such thinking is a recognition that certain objectives and goals exist beyond June 1962 and they will be discharged by USOM. Therefore, the question arises, who is best able to achieve the U.S. objectives in Vietnam, MSU or USOM? If in the next year we assess our position and determine that we should negotiate for an extension of our contract, then we should not take the arbitrary

position that we will terminate in 1962. I am suggesting that such thinking is premature. I know, however, that we cannot expect to remain in Saigon forever; but, perhaps we should consider a period of one to three years beyond June 1962, depending on what happens in the next eighteen to twenty months. It occurs to me that we have programs that are still incomplete, such as communications, National Identity Card program, and the laboratory program, to mention a few, and perhaps we could even include the training program. If in your judgment we can make sufficient progress in these areas to relinquish them to the Vietnamese by 1962 with confidence that they can administer them reasonably well and are well indoctrinated with the principles we have taught them, I shall accept the decision regarding 1962. However, I am wondering whether we can make this decision, now.

Underlying my reasoning for continuing in the program, assuming we have not achieved our objectives, is to maintain continuity in administering the Vietnam Project. Relinquishing the administration to USOM will disrupt it and much time and effort will have been wasted. I do not believe it is necessary for me to detail what will happen. In summary, it will take USOM and Walton's staff at least one to two years to reach our position in terms of rapport, knowledge, confidence, etc., unless they hire our entire staff. Frankly, our problem with the Vietnam Project generally is that it has lacked continuity of administration on campus, as well as in Vietnam. Let's not saddle the police phase of the project with this criticism.

The delay we have encountered regarding the recruitment of a communications man has resulted in losing one very able candidate, namely, James MacGregor of the OCDM office in Battle Creek. I am informed he has been hired by ICA for a similar project in some other part of the world. Ryan and I agree we ought to try to hire Ebert if at all possible, and we shall proceed to sell him on this idea. If we do not succeed, I do not know where we will turn. We shall have to begin contacting a number of agencies or screening the applications we have received; however, none of them are very promising.

Regarding Adkins, he is ready and very anxious to depart for Vietnam, but we have been unable to expedite a security clearance for him. Ruben Austin went to Washington, yesterday, intending to pursue this matter with the appropriate officials in Washington. If this matter can be expedited, Adkins should be leaving in a matter of three or four weeks for Saigon.

My ETA-Saigon is as follows: April 30, 4:15 p.m., Pan American 825/1 F; I am scheduled to depart May 21, 10:25 a.m., Air France 187 F.

The memo that Vic Strecher prepared listing some research projects is excellent and I hope that you and the staff will continue to give this matter additional thought. I have visited, briefly, with Smuckler regarding our interest in any plans the International Programs office may have for continuing the program in Vietnam under foundation financing. We shall prepare a written statement to this effect and will direct it to Dean Taggart in order to keep our proposals and thoughts before him. Therefore, any assistance or ideas you can continue to give us will be appreciated.

As usual, we are working feverishly in the department. The provost's office has announced a new policy regarding budgets. We are discarding the previous system of budgeting by positions and are now asked to budget on a dollar basis.

This means that we will receive "X" number of dollars with which to administer the program in our department, and we will be expected to operate within the dollars provided. As a result, I have appointed a budget committee and have asked the staff, as well as the committee, to assist me in developing our budget for the next five years; enclosed is a copy of my memo to the Budget Committee and the faculty. Planning for five years is a requirement under the new budget policy. Needless to say, we are taking a good, hard look at everything we have done and are trying to make some decisions in order to utilize our financial resources as efficiently as possible. In the short course program, we are going to have to discontinue subsidizing the program to the extent we have in the past. As you know, we have called on the staff to carry teaching overloads in order to sustain the level of programming we have achieved in the last several years. We are meeting next week with the Training Committee and suggesting some alternatives to them. These will involve such things as increasing the fees and getting more instructional assistance from the police field and perhaps obtaining financial support from foundations or industry. Our records indicate that we have been subsidizing the short course program to the extent of one or two equivalent staff positions for the past three years. I hesitate to go back any further than three years, as I am afraid I shall discover that we have been contributing the equivalent of perhaps as many as three or four positions to the short course effort. I believe everyone will be happier if we reduce our efforts in this area to the point where we are involving only the staff supported by Continuing Education or Traffic Center funds.

We have just completed our spring term enrollment and we have a total enrollment of 337 majors. This is the highest enrollment we have ever experienced in the spring quarter; last year it was 289 and the previous high was in 1956 with an enrollment of 333. This is encouraging and I am sure it will cause the dean's office to raise its eyebrows because most enrollments fall off considerably in the spring quarter. We are one of the few departments in the college which continues to show a general increase in enrollment, even though it has been very modest at times.

Dr. Franz Chrudimak has arrived and he is a very pleasant and interesting person. We are looking forward to an extremely cordial relationship, and I believe we can assist him considerably in the study he is making, as well as improving the quality of the work he has already completed.

George Eastman arrived today, and although I have not had a chance to visit with him yet, I shall see him before the day is over. I am very pleased to have Eastman on the staff and I anticipate he will make a significant contribution to our program. His appointment has created a morale problem for me because an aggressive newspaper reporter was able to pry out of one of our offices on campus his starting salary. However, I was competing with other presitge agencies in the country for Eastman's services and felt he was worth the money we would pay him,

Another bit of new information is the fact I have been successful in hiring Leon Weaver to replace Sheehan on the staff. Currently, Weaver is Chief of Instruction, Staff College, in the OCDM office in Battle Creek. He is a Ph.D. graduate of the University of Illinois with a major in Political Science and a minor in Economics; in other words, he is a social scientist. He, also, is a very welcome addition to our staff; he has been appointed as a full professor. Incidentally, I believe, but am not certain, Weaver is a Democrat and, thus, you and Mary will have reinforcements, insofar as the political alliances of our staff are concerned.

Mr. Turner April 1, 1960 Today, Sheehan submitted a letter changing the effective date of his resignation from August 31 to June 30. He stated he has joined another university, but did not indicate which one. This means we shall have to make adjustments in our summer school teaching schedule, as he was to teach two courses. Yours sincerely, A. F. Brandstatter Director AFB:br Enc. cc: Dr. Austin

Professor A. F. Brandstatter School of Police Administration Michigan State University East Lansing, Michigan

Dear Art:

Inasmuch as the time is drawing near for your departure, I suspect you may only receive one or two more letters from me before that date. We have been a little concerned out here by the lack of replies to our letters, but nonetheless we will continue to forward you information and settle any misunderstandings which may arise later.

With regard to your itinerary while out here, we have set up the following. There are 29 returned participants in the Saigon area. Vic has arranged a schedule whereby you will be able to interview two in the morning and two in the afternoon. We hope you and Vic will be able to plow through these so that you will get a detailed picture of what has happened. As you probably know, ICA/W is planning a worldwide interview of returned participants and has developed a very comprehensive form to be used in the interviews. We received an advance copy of the questionnaire and Vic has tried it out on some of the participants. Quite a number of problems have developed which point out shortcomings in the instrument. Our next step was to translate the questionnaire (40 pages) into Vietnamese and have another crack at it. Additional problems have developed which we will discuss later. To the best of our knowledge, this is the first time that this questionnaire as prepared by ICA/W is being field tested in a country where English is not the first or second language. USOM/Saigon has been advised of this and they do not have any information about it having been used elsewhere. So one of the important contributions of your visit will be your report back to ICA/W on the problems encountered in using this questionnaire. USOM Public Administration Division is much interested in what you will be doing and we are all counting on your personal report back to ICA/W to have some impact on the total program.

After completing interviews with the local participants, we are scheduling a field trip so that you can contact the few who are out in the field. The field trip is currently up in the air because of security conditions. As I mentioned in previous letters and wish to emphasize again, these are not restrictions imposed by General La, but rather by the US Embassy. As of a week ago, things were cleared for automobile travel to Dalat. Whatrang and Cap St. Jacques. There was an incident down at the Cap last week Thursday and the people at the Rach Dua Training Center told Shields and Handville that the official word was that this particular area is no longer secure. I suppose we will be hearing from the Embassy about this in due time, unless it has changed. Of course, there is a possibility that GVN will get things under control and we will have a little more freedom of movement by the time you arrive. In addition to the participant interviews, I naturally will set up visits with USOM/PSD and visits to the Surete and Rach Dua Training Center.

As to what you will do with the information gained from your trip when you return to ICA/W, our thoughts run something like this. First of all, we want you to get a clear picture of the problems involved in recruiting and selecting participants. It is our impression that ICA/W is not completely aware of all of these problems and does not realize how some of its own regulations frequently impose a hardship on recruitment and selection. In addition to this, you should get to understand some of the problems of the GVN. Once recruitment and selection have been completed, we move into Englishlanguage training. The report which I have prepared should have been brought to your attention by now. Two copies were sent air mail to the Coordinator's office with a request that one be sent to you immediately.

The next phase of the problem is the matter of finding appropriate training institutions in the United States. As far as indicating training arrangements for the participants prior to their departure from Vietnam, we have in the past had the problem of either being too vague or too specific with regard to requests for stateside training. On this matter I think there is need for ICA/W representatives for the total Far East to get together upon a choice of a few courses which would be common to all Far East participants. These probably would include such things as counterespionage, guerrilla warfare, training, records and identification, traffic, administration and organization, criminal investigation, and a few other related topics. It appears to us that ICA/W should arrange for one organization to handle the subject matter on a rotating basis, so that participants could be absorbed into the training at any phase when they arrive in the states. This program should also be mixed with appropriate field trips or observation tours. An important aspect of this program is the nature of the staff. Ideally, the staffing should be composed of people who have had Far East experience and can relate training to problems as they know them. It is my thought at the moment that an institute of this type should have a small permanent administrative staff and rely upon guest lecturers for a large part of the training. This probably is more expensive; however, I think a better program would result.

These few random thoughts should give you some idea of the things we want to talk about in greater detail when you arrive. In other words, I hope that as a result of this trip you'll be able to put together a fair amount of factual evidence to support any recommendation and discussion you have with ICA/W or some other group who would be interested in supporting a program of this type. I suspect you will have to be prepared to counter the ICA proposal that they already have such a program in Frank Holmes' school. On this score you will have to extract information from the participants during your interviews as to exactly what benefits they derived from the Holmes' school as compared with other training programs which they have been exposed to. You will also have to get some firsthand information about the Holmes' school on one of your trips to Washington.

Naturally, when you visit returned participants in some of the other countries either on your way out or back, you should be able to give your proposals additional international weight, not just relying on Vietnam.

As mentioned in our previous letter, the communications bottleneck has been brokenand Hemmye has just about completed revising all of the PIO/C's which were suspended last year. The way things stand now it looks as though this program will be rolling again. The Surete will have basic responsibility for administering the program and is scheduled to receive whatever necessary help is required from the Civil Guard with regard to manpower, maintenance and budget. If there are no additional unforeseen delays, it looks as though Hemmye's successor will be fully occupied as far as installation and training are concerned.

You probably noticed in Time a few weeks ago the first reference to stepped-up Viet Cong activities in Vietnam. As you might suspect, this kind of story has been held up for a long time and represents an understatement of the facts. Saigon itself has not been disturbed; however, there are verified reports of attacks on the bridges between Saigon and Bienhoa in which guards have been killed. A Shell Oil installation about 15 kms out of Saigon was hit recently and you probably have read about the leprosarium at Bienhoa which was raided

- 4 -April 4, 1960 Mr. Brandstatter a few weeks ago; all of which is presenting a problem as far as Diem's maintaining the confidence of the people in the rural areas is concerned. This current insecurity and questionable position of the people is presenting problems within GVN and also has seriously altered the relationships between the US government and GVN. No positive statements or solutions have been forthcoming as yet and we are all watching to see how things will develop during the next several months. I will hold mailing this letter in hopes that we may have additional information from East Lansing in tomorrow's mail and answer any questions which have arisen. Looking forward to seeing you soon, I remain, Sincerely yours, RALPH F. TURNER, Chief Police Administration Division cc: Musolf Coordinator P.S. No mail from East Lansing today (Tuesday) involving the police program. R.F.T.

COLLEGE OF BUSINESS AND PUBLIC SERVICE SCHOOL OF POLICE ADMINISTRATION AND PUBLIC SAFETY

April 11, 1960

Pecui.

Mr. Ralph F. Turner, Chief Police Administration Division MSUG, Box 34 APO 143 San Francisco, California

Dear Ralph:

Time is drawing near for me to depart and this letter, perhaps, will be one of the last I shall write to you before leaving.

For the first time in over two years, we had a meeting of the faculty persons associated with the Vietnam Project. This meeting included Smuckler, Austin, Hoyt, Ryan, and myself. It was good for many reasons, but principally to clear our thinking with each other and to correct any misunderstandings and incorrect interpretations made of terminal dates, relationship problems, etc. Consequently, you ignore the comments I made in my last letter regarding the terminal date for the project. After lengthy discussion on this point, I am satisfied with the explanation presented by Smuckler. In summary, he merely reflected the thinking we have pursued in East Lansing, namely, that the final decision regarding the termination in June 1962 has not been made; however, there are many reasons to believe that this may well be the terminal date of the program.

I talked to Ebert last week and he indicated he would not be interested in an assignment to Vietnam; however, he mentioned a man named Rose, a colleague of his in the Engineering Department who has expressed considerable interest in the program. We expect to interview him, today, and I have suggested to Jack that after the interview, a cable be sent to you inquiring of Hemmye if he knows Rose, and if so, whether he is qualified for the job.

Ryan expects to leave next week for Washington to evaluate the communications program being provided for the Vietnamese. Assuming they are to be subsequently sent to Ft. Monmouth, New Jersey for additional training, Ryan will also visit this facility for a brief evaluation of the program being planned for them. At the moment, we have not been able to find out anything about the type of training they are undergoing in Washington. Ryan thinks it may be the CREI program. I seriously doubt if his report will be prepared prior to my departure for Saigon; if not, he will mail it to us.

In the last two or three letters, you have frequently referred to my reporting back to ICA/W regarding my visit to Vietnam and, especially, in your reference to the participant program. To the best of my knowledge, I have no obligation to report to ICA/W, except through our on-campus office and have not planned on visiting Washington for the purpose of making a report. Is someone expecting me to do this at USOM? If so, please explain what is expected of me, or if time does not

permit you to respond to this letter before I leave, perhaps we ought to discuss this in Saigon. At the moment, I am very unhappy with ICA/W because they have refused to authorize my return via Europe. I asked for mission clearance and, also, for clearance by Colonel Kimberling's office. I called Kimberling and talked to him, personally, about approving my request, which he said he would do. However, when I talked to the man in the contracts office of ICA, he stated that Kimberling did not approve my request. They seem to be making strict and technical interpretations of our contract, and I assume they did not attempt to get clearance from the mission office in Saigon for my trip through Europe. In any event, I am returning through Europe, arranging with Jim Miller to travel on a tourist fare for a portion of the way so I would not exceed the allowance provided for the most expeditious route to Vietnam and return.

Have you any reason to believe the ICA/W representatives for the Far East are getting together on any matters of common interest to them? It would be helpful if they are for some of us to visit with them to discuss some of the problems related to technical aid programs as we see them. However, I am not aware such meetings are being held, and it occurs to me that if newspaper copy is correct, they spend most of their time defending the program before Congress.

Have you relayed your suggestions in Paragraph 5 of your letter dated April 4 to ICA/W through USOM, or are these just suggestions you are making for my benefit? In any event, I shall look forward to having long visits with you and Vic in developing the factual evidence needed to support our recommendations regarding the participant group.

It is unfortunate the Viet Cong activities have increased in Vietnam. I had hoped to do considerable travelling in order to be able to examine some of the police outposts in the outlying sections of the country, but apparently this will not be possible. It makes me wonder what the government security forces have been doing; if they have permitted the Viet Cong to become so active that very little travel is permitted out of Saigon, it is my guess that President Diem's forces have been relatively inactive. I do not understand this because it has the effect of constituting a threat against his position, or am I to assume the government's forces are so ineffective they are unable to cope with the Viet Cong activities?

Yesterday, we had a reception at our home for Dr. Chrudimak and had invited the entire Police Administration staff, as well as Dean Seelye, Vice President Muelder, Dr. Zwarenstyn, Dr. Bohnstedt, Dr. Deutschmann, and their wives, and the Noacks. Nearly everybody came, except the Deutschmanns, Bohnstedts, and Seelyes who had previous engagements. Even the Eastmans came and they drove in from Pontiac. It was a very fine affair, and I believe Chrudimak enjoyed himself, immensely. He is an outgoing person and a real extrovert and has made a very favorable impression on everyone he has met to date.

Lou Radelet came in last Friday to attend a planning session for the purpose of assisting George Eastman in developing the steps he should take to get the study off the ground. We involved members of the staff, as well as Dick Reed and Mrs. Barber of the Social Work School. Unfortunately, Bob Scott was not able to attend. We had a very productive session and gave Eastman enough work to keep him busy for several weeks.

-3-April 11, 1960 Mr. Turner Spring football practice begins today and, of course, it is raining. This means they will get off to a poor start, although we had hoped the weather would be much nicer this coming week because Sunday, the day of the reception for Chrudimak, it was a beautiful day with the sun shining. As a matter of fact, it was the nicest day we have had all spring and it was most encouraging; however, we are back to normal, today. Yours sincerely, A. F. Brandstatter Director AFB:br cc: Dr. Austin

Prof. A. F. Brandstatter, Director School of Police Administration Michigan State University East Lensing, Michigan

Dear Art:

Thanks for your letter of April 1. As you know, we have been waiting patiently for some replies from East Lansing to our many letters. This will be my last note to you before you leave and I hope will help clarify some of the problems which have arisen.

With regard to the matter of a "final decision" being made out here in the field as to when the program will phase out, I think this again is a matter of interpretation. I do not believe that Lloyd has and I know that I personally do not have the feeling, that we in the field will be making the final decision. Up to now I am sure that both of us are under the impression that our comments to date regarding the phase out period represent our "impressions" as to what should be done, and we are passing these on to East Lansing for your consideration. We are both fully aware of the fact that a final decision will be made on or before July 1, 1961. All we are doing is trying to keep you informed of the current situation and giving you our judgment as we see it out here.

As I reflect on my reasons for previous letters, I suspect that one of the things that concerns us is the fact that we are working on what amounts to a three year lag. In other words, the projects that were conceived in 1957 are just now beginning to get underway. We are just winding up the new FY 1960 ProAg and will soon have to start planning for the FY 1961 ProAg. As you know, the money which ultimately will be forthcoming in the FY 61 program will probably actually be spent in 1961 and 1962. What I am trying to say is that if we do not want to leave quite a mess when we depart Saigon, it appears to me that we should make the decision to phase out nearly two years before we actually leave, for I think it will take almost that much time to tidy things up. I know this sounds fantastic, but this apparently is the way the government wheels grind.

I have, however, some different thoughts as a result of mail which came in yesterday. According to Ruben Austin, his talks in Washington indicated that ICA/W, and maybe the GVN, will be interested in MSU continuing with the NIA. We appreciate the fact, naturally, that all of this is premature and should be handled confidentially, but it calls for some early planning. As you well know, even though ICA/W may feel that MSU should continue in Vietnam, I think the final decision will be influenced to a great measure by the recommendation of USOM/Saigon. They may or may not be favorably inclined toward an extended ICA contract.

If MSU would extend its contract to work with the NIA, I think it would be quite worthwhile for the police division to see if one or two people could be assigned to work with the NIA in the development of a police training program. As I visualize it this would be the police division strictly in an academic setting. I would envision a staff member working with NIA in much the same way that the PAD does at present; and assuming that we get our present projects wound up by 1962, we would withdraw entirely from the procurement and distribution aspects of the program and confine our activities to academic consultation. As we see it now, the one stumbling block probably will be the NIA because of its reluctance to become involved with something as mundane as police administration. If, however, MSU is seriously considering remaining in Vietnam, we might make a concerted effort during the next year and a half to develop an appropriate interest on the part of the NIA.

I hope this helps to clarify our thinking. In summary, we in the field are not going to make the final decision but will continue to give East Lansing the benefits of our opinion. Secondly, if MSU police people remain out here, I would support very much the idea of their becoming associated with a training program at the NIA. This would represent a switch from our present program, but I think one that would be in order.

We'll discuss all of the news about the campus when you arrive. Looking forward to seeing you on April 30, I remain,

Sincerely yours,

RALPH F. TURNER, Chief Police Administration

cc: Musolf Austin COLLEGE OF BUSINESS AND PUBLIC SERVICE
SCHOOL OF POLICE ADMINISTRATION AND PUBLIC SAFETY

April 15, 1960

Mr. Ralph F. Turner, Chief Police Administration Division MSUG, Box 34 APO 143 San Francisco, California

Dear Ralph:

It is the end of the week and the end of Lent, and Good Friday is just about over, so I thought I would take a moment at the end of the day to dash off a quick note to you.

My itinerary is complete and Jim Miller is in the process of typing it out; I shall have Betty send you a copy as soon as we receive it from him. My ETA and departure at Saigon remain unchanged; however, I am making changes for some stops in the Middle East; instead of stopping in Istanbul, I am going to Ankara to visit O'Brien and some of the Turkish officials who were here several months ago. I have a nine-hour layover in Beirut and expect to see Al DuBois. Perhaps you can help me get in touch with someone in Bangkok, as I am scheduled to arrive there at 11:20 p.m. on May 21 and will be there the entire day of the 22nd. Do you know anyone in Bangkok who could show me the city for the short time I am there? Think about this and I will talk to you about it in a couple of weeks. Because of the changes made for the Middle East, time does not permit me to obtain a visa for Lebanon; therefore, it will be necessary for me to obtain one while in Saigon. I shall have visa applications with me when I arrive, and this is one of the first things I would like to take care of; I do not want to spend ten or twelve hours in the Beirut air terminal.

Ryan will not be able to check out the Vietnamese communications program until the week of April 24; however, he will do so that week and will send us a report later; it should arrive before I leave Saigon.

A brief notice or two have appeared in the press in this country indicating that the Vietnam security situation is very tense. Ryan has brought this to the attention of the Vietnamese in East Lansing and they have expressed considerable concern. Personally, I hope the situation eases up by the time I arrive, as I had hoped to do some travelling while in Vietnam, even though it may only be to Cap St. Jaques.

This will be my last letter before I leave, except for material Betty will be sending to you at my request. I shall see you, soon.

Yours sincerely,

. F. Brandstatter

Director

AFB:br