

Pres. Arrête No. 39-PTT/VP, Jan. 21, 55.

Title II, Chapter II, Section C:

Art. 38: The Pres. of the Natl Committee for Foreign Aid is named, Ordonnateur Principal, (Minister of Planning)

Art. 39: Délégués = Ordonnateurs Secondaires

Chefs de Provinces = Sous-Ordonnateurs

a) monthly report on the use of credits placed at their disposal.

Art. 42: Requirement of concurrence by Inspector-General or his regional delegate ^{visa} prior to approval by the Province Chief is waived in the case of pmt by checks drawn by the caissiers régisseurs de caisse de régie.

a) Q: Is this an exception in favor of the regisseurs comptables in the refugee resettlement program?

Section E: Caisse d'avance et caisse de régie

A. - Caisse d'avance

Arts. 46-47, & 48. maximum of 20,000 \$UN, renewable by half upon presentation of the "pièces justificatives".

B. - Caisse de régie

Art. 49 - In exceptional cases where pmt. by mandat would delay matters excessively, ^{a)} the Natl Committee upon ^{b)} proposal of the Admin. Gen. can establish caisses de régie.

Art. 50 - Arrêtes issued by Ordonnateur Principal upon proposal of Admin. Gen. determine powers & functions of the Reg. Capt.

AGREEMENT

F.O.A. (U.S.A.) and C.F.A. (Cooperating Agency, V.N.)
Committee for Foreign Aid

signed Oct. 25, 1955: [5 months to Final Contribution Date: 3/25/56]
Barrows > Vu-van-Thai (Admin. General, CFA)

- 1- Project No. 30-82-075
- 2- Agreement No. 4
- 3- Original
- 4- Project Title: Resettlement and Rehabilitation, Cu-My
- 5- Project Description & Explanation: (See Annex A attached)
- 6- FOA Appropriation Symbol 72-1161066
- 7- FOA Allotment Symbol 030-65-6 Y Y
- 8- FOA Dollar Contribution [Nothing]
 - (a) Total, (b) Contract Services, (c) Commodities, (d) Other Costs
- 9- Cooperating Agency Contribution -- Dollar Equivalent
\$1.00 = 34.82
 - (a) Total 4,014,622 IC\$, U.S. \$ 115,296
 - (b) Technical & Other Services [Nothing]
 - (c) Commodities [Nothing]
 - (d) Other Costs [Nothing]
- 10- Special Provisions
Funds for the purchase of fishing-boats will be made available by the National Agricultural Credit Agency

(continued in Annex C)

(a) Although the amount shown in Block 9 is designated as a cooperating agency contribution, it is in fact an ICA contribution. This amount will be made available as a grant from counterpart funds generated through ICA financing. (over)

Annex C

Block 10 (cont'd.)

b) general information on use of Counterpart Funds

c) Release of counterpart funds will be at/d by USOM on monthly basis according to plans and specifications approved or prepared by USOM. Counterpart funds may not be obligated after June 30, 1956. Expenditures against project account funds obligated prior to July 1, 1956 may be made through December 30, 1956. On Dec. 31, 56 project accounts will be closed out and all residual funds returned to the Counterpart Fund.

(d) budget limits must be respected. USOM retains discretion to require reimbursement to counterpart fund by the participating country.

The present sub-project is designed to accomplish the resettlement and the ultimate self-support of 510 fishing families within the Resettlement and Rehabilitation Program. The site proposed is Cu-My, a bay situated in the province of Baria, between the towns of Baria and Phan-Thiet, 20 kilometers from Xuyen-Moc.

The proposed resettlement area was surveyed by a survey team of the Commissioner General for Refugees. The land belongs to the Government and large surfaces, extending from the sea to the forest are vacant, ready for immediate occupancy. This part of the coast offers good possibilities for deep sea fishing, even better than those available to the fishing centers around the town of Baria.

Good quality lumber for the construction of fishing boats is available in close-by forests. A great variety of wood species ranging from high forest trees to mangroves furnish possibilities for the production of fire-wood, charcoal and resin. Vegetables and coconuts can be grown in near-by fresh water marshes.

The inhabitants of this region, many of them of Tonkinese origin, are reported to be in favor of the resettlement of refugees as the area is felt to be underpopulated in relation to its inherent possibilities. Communications by boat are good; boats now transporting lumber to My-tho and Cholon bring back cargoes of rice whose retail price is similar to that prevalent in Saigon.

There is no record of malaria, and drinking water can be found all year round at a depth of two meters.

With the possibilities as outlined above, it is believed that the basic assistance as specified in this sub-project, mainly in the form of fishing implements, is sufficient to make the village self-supporting within five months.

Pg. 3 of 3 / Resettlement of 510 families of fishermen in Cu-My

1.) Fishing implements		
a) 10 teams of "Giang Rung" fishermen (22)		10 \$
3 "Luoi Rung" nets per fisherman : 660 nets		382,800
20 boats : 12 m. X 2.5 m	700,000	10 \$
b) 80 fishermen using "Luoi re" nets : 80 800 nets		136,000
16 boats : 8 m. X 2 m	400,000	10 \$
c) 60 fishermen using "Luoi trung" nets : 600 nets		78,000
12 boats : same as (b)	300,000	10 \$
d) 30 fishermen using hooks : 30 X 1,750		52,500
e) 120 fishermen using "Te" : 120 X 3,000		360,000
	Sub-Total	1,009,300
2.) Medicines and medical equipment		150,000
Mosquito-nets		150,000
3.) Buildings and wells		
a) Individual houses (material + transportation)		
1,000 10 \$ X 510 (Direct to Road-building??)		510,000
b) Community Bldgs. (600 10 \$ per sq. meter)		
Community Hall 48 sq. m. -- 28,800 10 \$		
School (3 grades) 156 sq. m. -- 93,600 10 \$		122,400
c) Wells		
26 wells at 15,000 10 \$ each		390,000
4.) Administration		38,250
5.) Subsistence (for the first 5 months)		1,453,500
6.) Self-defence groups		
(financed by National Budget -- 77,000 10 \$)		
7.) Reserves and unforeseen expenses		
5% of total budget		191,172

Further fishing equipment, to be purchased 4,014,622 in US \$, might be furnished to the villagers according to needs and on recommendations of Natl Fishery Service and USOM technicians.

A. Introduction

1. Purpose: ^{mis task.} describe total Communist org., ^{with spec. emphasis on} org. of the field office + its relation to Communist + province personnel: ^{remarks of Com. General.}Enlarge or

2. Role of MSU - advisory + temporary. ^{Have studied COMIGAL - visited 43 villages}

3. My description may not be lined up to - an ideal for which to shoot. But if you know the ideal, you know what should

any training is dependent on administration may take real courage to opposition to the job.

be done even if it's not perfect. ^{Always submit} ^{in no way are there orders.} ^{as on previous attempts by C. Truitt, etc.} ^{or Americans} ^{to cooperation by Communist authorities} ^{cannot say that all -} ^{Communist situation} ^{as seen} ^{is} ^{refugees down from North - job is now shifted to rebel + withdrawal.}

a. ^{Big} job to be done quickly: let that 1/2 the refugees need to be moved to other locations: ^{that don't want to move. 1/2 are in O.K. locations.} all funds to be committed by June 30.

b. An organization which ^{is to work itself} ^{out of a job} The more efficient it is, the quicker it will work itself out of a job - not easy: goal: to get refugees self-sufficient for good of Viet Nam.

c. How to set up an org. to do the job: (1) two jobs: move refugees from 1 place to another (naturally a job for cent. 1 + g. but need skilled ind. personnel at prov. level to plan moving + receive new ones. (2) get refugees within a province self-suff. main job of people here.

d. Refugee villages: Should be encouraged to

~~B. Organizations recommended to set the job done.~~ put themselves on their own. If they have built a road, why emphasize paying them for having done it? Only give them things they can't otherwise do without.



B. Recommended Organization.

1. Total plan of Comigal (1) Plan - get techn adv., adm. approval, USOM approval for exp. of money, put plan into effect.
Planning + Exec.
Adm + staff services, gen'l acctg.

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ORC

Technical pool.

a. ~~Coordinate + Supervise~~

- 1. Functional ^(technical) supervision of people here in ^{this room}
- 2. Transfer of ^{supervisors (and personnel)} people betw. provinces.
- 3. Coordinate ^{project work} for VN as a whole, e.g. ^{market} ^{weaving} market.

2. Org. of a field O.

a. Will vary to meet circumstances: may be only 1 man in prov. with few refugee problems to quite a staff where several refugee centers in 1 province.

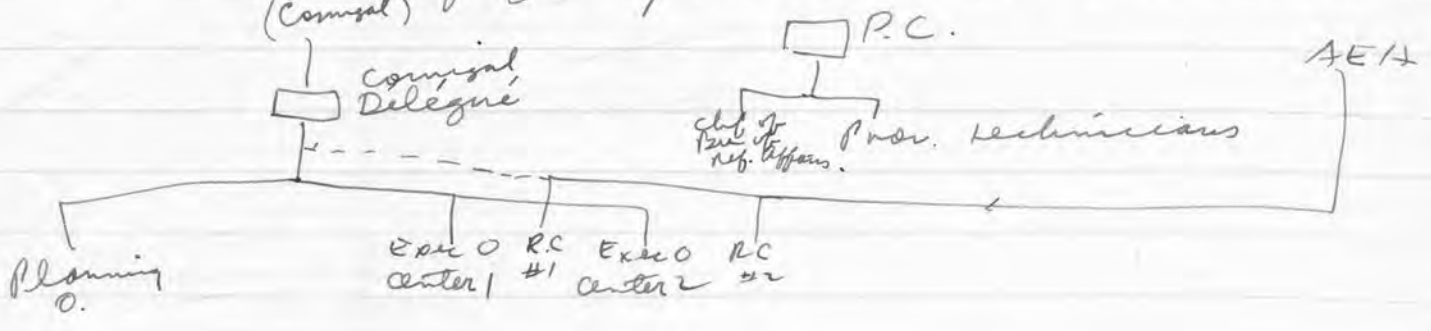
b. To describe most complex situation because you can best see the various duties of the people concerned. You will realize that in simpler prov. scts. one person may do several or even all the jobs described.

c. Actual org. to get the job done at prov. level.

1. ~~Comigal delegate appointed by COMIGAL but sub. to approval of P.C.~~
Jobs/Duties:

1. Problem: Coordination between Province Hq. + refugee affairs: P.C. must eventually take in refugees as people in his province. Things done for refugees, e.g., roads built, must fit in with prov. dev. plans. But, since this is an emergency program, rec. having ^{prov.} refugee program depend on COMIGAL. No perfect solution. But Comigal F.O. personnel must do everything within reason to elicit P.C. + P.Hq. help on refugee problem.

2. The Refugee ^{Commission} personnel at Prov. level.
(Council)



3. Duties of personnel; Good for all concerned to hear there so can operate as a team.

- a. P.C. - Chairmen of ^{Prov. or Comm. (proposed)} Approves appt. of ^{other countries/planning or general} delegates & ca. etc. dismissed. Sees that refugee plans are tied in with Prov. Dev. plans. - chairman of Prov. refugee comm. Does what he can to integrate refugees into life of province. Makes province technical help available when called for exercises - post-audit central (Have had P.C.'s ~~there~~ in Saigon & worked this out with them).
- b. Prov. technicians. Assist on survey operations when necessary. Attend Prov. Refugee Com. mtgs & offer advice & suggestions on coord. subprojects. Assist in implementation & getting projects out of trouble.

Also propose other things?
 C. ~~to~~ P.C. who
 actively participate in discussion
 of Prov. refugee affairs & make day to day
 decisions in line with policies set by Prov. Committee.

Council délégué.

1. ~~Dev.~~ Stimulation ^{& dev.} of "sub-projects" throughout the province.
2. Processing of project proposals. Make sure P.C. knows about sub-project. See that project plans get to Council without undue delay.
3. Schedule work of survey teams & implement planning.
4. Supervise center chiefs. Visit centers & know their probs. ~~Supervise~~ See that projects are implemented. ^{esp. when you no longer have personnel & the job is done.}
5. Keep Council informed ~~do not~~ do with a good job that projects don't have to go to Saigon.
6. Maintain a kind of ^{Report him if} ~~supervise~~ ^{let is a} ~~over~~ R.C. - ^{bottleneck or not handling probs}
7. Provide adm. support for Council personnel & Reg. Council.
8. Classifi. of villages as self-sufficient in coop. units ~~with~~ ^{prov. authorities}

10. Best to be located in prov. capital.
9. Exec. Secy of Prov. Ref. Committee. This means more than just taking minutes. It means that this man is in charge of Prov. refugee affairs & make day to day decisions in line with policies set by Prov. Committee. Also propose agenda for Prov. Com. mtgs & ~~to~~ P.C. who actively participate in discussion to coord. mtgs.

d. Planning O.

1. Under supervision of colonial delegate, ~~prepares~~ does surveys to assess refugee needs, makes out sub-project ^{USOM} forms in accordance with ~~the~~ Colonial ~~&~~ directives.
2. Stays with projects as they are implemented to interpret planning ideas not clear.
3. Replans projects when & if necessary.
4. Emphasizes philosophy of getting villagers to help themselves - does not emphasize paying for work villagers have already done.
5. Maintains liaison with prov. technicians & involves them in the planning.
6. Maintains liaison with planners in Saigon & in neighboring provinces with similar refugee problems - realizes he belongs to a profession of surveyors.
7. Knows ~~all~~ about previous surveys & takes their findings into acct.

(8. May not be needed if

8. Cooperates with planners of outside relief agencies.

(9. May not be too needed if surveys have already been completed & USOM forms completed.

9. Has to have an objective att. about what refugee needs are - doesn't put them down for more than they really need. If he does, he only invites resp. from Saigon & makes for more work on part of busy Saigon people.

e. Center Chief.

1. May be both planner + Comizal délégué in provinces without much refugee problems.
2. Lives at the Center preferably.
3. Supervises, teaches, + motivates specialized center personnel with respect to agriculture, publ. health, info, etc.
4. Cooperates with planner; ^{gives him ideas, and in turn} gets his ideas on implement how to adjust plan as project develops.
5. Inspires provincial technicians in implementing plans.
6. Carries out the plan - sees that it goes into effect - ^{orders materials, sees that they are delivered and distributed, working from village committees, sets them up if necessary}
7. Maintains liaison with ^{refugee} executives in Saigon + neighboring ^{center} chiefs. Belongs to the profession of implementers.
8. Has to get refugees to accept the plan
9. " " " " to do around of the work themselves as possible. - work them over + get their ideas
10. ~~Other duties~~ → Sign vouchers for all payments made by fiscal Os - ^{In some cases} that expenditures are made in accordance with census purpose.
" other duties

f. Régisseur Comptable. - to be covered by Ô. Tave.

- g. Other adm. personnel at prov. level. - to be worked out in the provinces. Ideal: devote energies to support the operating (planning + execution) personnel and facilitate their work.

3. Relation of province field O personnel to higher authority.

- a. ~~Center chief~~ ^{Congigal deligé} is resp. to ~~COMSTAT~~ Commissioner but obviously has to maintain good rels. with P.C. within reason.
- b. Planning chief is resp. to Congigal deligé but keeps in touch with planning sec. in Saigon (Mr Kí) for technical dir. (planning + survey methods).
- c. Center chiefs resp. to Congigal deligé. Have to maintain good rels. with refugees too.

4. Other side of coin: Congigal resp. to F.O. personnel.

- a. When + if P.C. complains, make investigation + support F.O. if difficulties are with the P.C.
- b. Refer priests + other refugee leaders back to prov. orgs. - don't reward them for coming to Saigon.
- c. Give F.O. personnel a certain freedom to take ~~the~~ calculated risks ~~in~~ in this emergency. If they guess wrong but profit from mistakes, no punishment.
- d. Keep close tabs on progress + ~~switch~~ transfer personnel to where they're needed.
- e. Reward those who do good jobs by finding good jobs for them when refugee program is completed. e.g., not needed so much in myho now but in Ban Tre

f. Public relations: Get the message to refugee leaders + refugees that the program must be decentralized - if it must be done in the provinces + can't be done from Saigon, if program is to finish on time.

g.

C. Last Thoughts + Summary.

1. Introduction - The nature of the ^{refugee} problem now facing Viet Nam: rehab + resettlement
2. Recommended org. to accomplish this:
 - a. Total plan of Comizal
 - b. Org. of a F.O. + duties of various groups of personnel.
3. No substitute for initiative, ^{inception,} + getting the job done.
4. Questions: e.g., What does Prov. Refugee Committee do? How should it actually operate? (Is a dead letter in a no. of provinces)